

Message Text

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PAGE 01 GENEVA 03288 01 OF 02 071710Z

42

ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 EUR-12 H-02 INR-07

IO-10 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00

NSC-05 BIB-01 AF-06 ARA-06 EA-06 NEA-09 MC-02 NRC-05

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TO SECSTATE WASHDC 2700

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY THE HAGUE

AMEMBASSY LAGOS

AMEMBASSY LONDON

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LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 3288

E.O. 11652: NA

TAGS: PARM

SUBJ: NPT REVCON: PLENARY GENERAL DEBATE, MAY 6

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PAGE 02 GENEVA 03288 01 OF 02 071710Z

1. SUMMARY: GENERAL DEBATE IN NPT REVCON PLENARY BEGAN

MAY 6 WITH STATEMENTS BY MEXICO, USSR, US, IAEA DIRECTOR GENERAL, FINLAND, UK, SWEDEN, FRG, CZECHOSLOVAKIA, AND SAN MARINO. TEXT OF US STATEMENT (DELIVERED BY ACDA DIRECTOR IKLE) SENT GENEVA 3225 AND GENEVA 3240. FOLLOWING ARE HIGHLIGHTS OF OTHER SPEECHES. FULL TEXTS POUCHED TO ACDA/IR. END SUMMARY

2. GARCIA ROBLES (MEXICO) COMMENCED GENERAL DEBATE URGING THAT REVCON TAKE DECISIONS TO CORRECT SHORTCOMINGS IN TREATY IMPLEMENTATION. HE ASSERTED THAT NPT BASED ON BALANCE OF NNWS AND NWS OBLIGATIONS, AND CALLED FOR NWS TO FULFILL OBLIGATIONS UNDER PREAMBLE AND ARTICLE VI, CHARGING THAT RESULTS HAD BEEN "VERY MEAGER". SUCCESS OF NPT, ACCORDING TO GARCIA ROBLES, WAS "IN HANDS OF NUCLEAR WEAPON STATES AND NO ONE ELSE". HE INDICATED THAT MEXICAN DEL HAD INITIATED CONSULTATIONS WITH OTHERS WITH VIEW TO SUBMITTING DRAFT PROTOCOL TO OBLIGATE NWS PARTY TO NPT TO ACCEPT A MORATORIUM ON NUCLEAR WEAPONS TESTS THAT "MIGHT TAKE EFFECT UPON A FURTHER INCREASE IN NUMBER OF NPT PARTIES" (QUOTED FROM MEXICAN-SUPPLIED ENGLISH TRANSLATION). MEXICAN DEL WAS ALSO PROPOSING SECOND PROTOCOL CALLING UPON NUCLEAR SUPERPOWERS TO DEMONSTRATE READINESS TO SUPPORT WITH TANGIBLE DEEDS PROVISIONS OF ARTICLE VI. GARCIA ROBLES ALSO CALLED FOR A CONFERENCE RESOLUTION THAT WOULD (1) GIVE UNGA OPPORTUNITY TO REVIEW EVERY TWO YEARS IMPLEMENTATION OF DECISIONS ADOPTED BY REVCON AND (2) CALL FOR SECOND REVCON IN FIVE MORE YEARS.

3. ON OTHER QUESTIONS, GARCIA ROBLES URGED CONFERENCE ACTIONS ON: (1) NWS ASSURANCE NOT TO USE NUCLEAR WEAPONS AGAINST NNWS PARTIES ON WHOSE TERRITORY NO NUCLEAR WEAPONS EMPLANTED; (2) MEASURES TO AVOID FLOUTING OF ARTICLE 3 SAFEGUARDS; AND (3) IMPLEMENTATION OF ARTICLES 4-5 "ON URGENT BASIS", INCLUDING THE GRANTING OF BENEFITS OF NUCLEAR TECHNOLOGY TO DEVELOPING NNWS "ON A PARTICULARLY FAVORABLE BASIS". GARCIA ROBLES RECOGNIZED DANGER OF HORIZONTAL PROLIFERATION, SPECIFICALLY MENTIONING IMPLICATIONS OF NEW LASER-TECHNOLOGY, BUT STRESSED BURDEN ON NWS TO TAKE LIMITED OFFICIAL USE

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PAGE 03 GENEVA 03288 01 OF 02 071710Z

NECESSARY STEPS TO DEAL WITH IT.

4. MOROKHOV (USSR) DELIVERED LENGTHY STATEMENT REFLECTING STRONG SOVIET SUPPORT FOR THE NPT AND OPPOSITION TO ANY MODIFICATION OF TERMS OF TREATY. HE EMPHASIZED THAT NPT'S EFFECTIVENESS WOULD BE INCREASED BY ADHERENCE OF ADDITIONAL STATES AND SAID CONFERENCE SHOULD FOCUS ON FURTHER STEPS NECESSARY TO ACHIEVE THAT OBJECTIVE. WITH

RESPECT TO SAFEGUARDS, MOROKHOV (1) COMMENDED IAEA SAFE-GUARDS SYSTEM, (2) CALLED ON NNWS PARTIES THAT HAVE NOT YET DONE SO TO CONCLUDE SAFEGUARDS AGREEMENTS WITH IAEA, (3) NOTED THAT USSR HAD JOINED WITH 16 OTHER NUCLEAR EXPORTERS (IN ZANGGER COMMITTEE CONTEXT) IN AGREEMENT NOT TO PROVIDE CERTAIN NUCLEAR MATERIALS AND EQUIPMENT TO ANY NNWS WITHOUT IAEA SAFEGUARDS, AND INDICATED TASK WAS TO INVOLVE ALL MAJOR NUCLEAR SUPPLIERS IN THIS ARRANGEMENT, (4) CALLED ON ALL NPT PARTIES, IN SUPPLYING NUCLEAR EQUIPMENT AND MATERIALS OR RENDERING ANY OTHER ASSISTANCE IN PEACEFUL USES TO NNWS NOT PARTY TO NPT, TO DEMAND THAT SUCH RECIPIENTS ASSUME OBLIGATION NOT TO USE MATERIALS RECEIVED FOR DEVELOPMENT OF ANY NUCLEAR EXPLOSIVE DEVICE, AND (5) CALLED FOR INTERNATIONAL MEASURES FOR IMPROVING PHYSICAL SECURITY OF NUCLEAR MATERIALS.

5. MOROKHOV HELD THAT NPT FACILITATED INTERNATIONAL COOPERATION IN PEACEFUL USES OF NUCLEAR ENERGY AND ASSERTED THAT USSR HAD PROVIDED CONSIDERABLE ASSISTANCE PURSUANT TO ARTICLE IV. REGARDING ISSUE OF PREFERENTIAL TREATMENT, HE SAID IT WOULD BE USEFUL IF CONFERENCE ADOPTED RECOMMENDATION THAT ASSISTANCE IN PEACEFUL USES BE RENDERED "IN THE FIRST PLACE" TO NPT PARTIES. ON PNE'S MOROKHOV SAID IAEA AND ITS MEMBER STATES "HAVE STILL TO DO A GOOD DEAL TO OVERCOME THE EXISTING DIFFICULTIES ON THE PATH TO THE SOLUTION OF THIS COMPLEX PROBLEM," AND HE ASSERTED THAT USSR WILL RENDER ALL POSSIBLE ASSISTANCE TO IAEA IN SOLVING TASKS PROVIDED FOR IN ARTICLE V. "EARLY IMPLEMENTATION" OF ARTICLE V WOULD BE SERVED BY CONFERENCE RECOMMENDATION NAMING IAEA AS APPROPRIATE BODY THROUGH WHICH PNE SERVICES WOULD BE PROVIDED. IN ADDITION, MOROKHOV INDICATED THAT USSR WAS LIMITED OFFICIAL USE

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PAGE 04 GENEVA 03288 01 OF 02 071710Z

WILLING TO PROVIDE PNE SERVICES TO NON-PARTIES AS WELL AS PARTIES UNDER APPROPRIATE INTERNATIONAL CONTROL.

6. TURNING TO ARTICLE VI AND OTHER SECURITY MATTERS, MOROKHOV STATED THAT, WHILE PROGRESS ON DISARMAMENT NEGOTIATIONS CANNOT AS YET EVOKE SATISFACTION, SIGNIFICANT ACHIEVEMENTS HAD NONETHELESS BEEN MADE DURING LIFETIME OF NPT, CITING SPECIFICALLY SALT RESULTS, TTB, MBFR, AND BWC. HE MAINTAINED THAT SECURITY COUNCIL RESOLUTION 255 CONSTITUTES AN EFFECTIVE INSTRUMENT FOR STRENGTHENING SECURITY OF NNWS. HE SAID THIS OBJECTIVE WOULD ALSO BE PROMOTED BY ESTABLISHMENT OF NUCLEAR-FREE ZONES IN VARIOUS PARTS OF WORLD, PROVIDED SUCH ARRANGEMENTS EXCLUDE ANY LOOPHOLES WHICH WOULD PERMIT VIOLATION OF NUCLEAR-FREE STATUS OF ZONES.

MOROKHOV SUPPORTED CONVENING OF WDC AND CRITICIZED STATES THAT RESITED IDEA.

7. EKLUND (IAEA,DG) FOCUSED ON ARTICLES OF PRINCIPAL IAEA CONCERN--III,IV AND V. RE ARTICLE III EKLUND STRESSED GROWTH OF NUMBER OF NUCLEAR FACILITIES UNDER SAFEGUARDS SINCE 1970 AND EXPECTED FURTHER INCREASE DUE LARGELY TO EURATOM ADHERENCE TO TREATY. EFFECTIVE NATIONAL SAFEGUARDS COULD REDUCE SAFEGUARDS WORKLOAD; AGENCY THEREFORE PLANNING TRAINING COURSES NEXT YEAR TO HELP COUNTRIES SET UP NATIONAL SYSTEMS AND INCREASE THEIR EFFECTIVENESS. ADVISORY GROUP ALSO BEING ESTABLISHED TO ADVISE DG ON PROBLEMS ARISING IN IMPLEMENTATION OF SAFEGUARDS. EKLUND NOTED THAT PLACES WHERE PLUTONIUM HANDLED IN BULK (E.G. REPROCESS FACILITIES) WERE MOST DIFFICULT TO SAFEGUARD AND CONSUMED MUCH INSPECTION MANPOWER. FROM STANDPOINT OF SAFEGUARDS, AS WELL AS OF ECONOMIC, SAFETY AN PHYSICAL SECURITY FACTORS, FEWER SUCH PLANTS THE BETTER. REFERRING TO PRELIMINARY AGENCY STUDY THAT SHOWS REGIONAL NUCLEAR FACILTIES OFFER "GREAT ECONOMIC ADVANTAGES," EKLUND SAID THEIR ESTABLISHMENT WOULD DEPEND ON POLITICAL AGGREEMENTS AMONG NEIGHBORS, AND REVCON SUPPORT WOULD BE HELPFUL.

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PAGE 01 GENEVA 03288 02 OF 02 071728Z

42

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8. IEKLUND NOTED SUBSTANTIAL REVISION OF AGENCY'S
EARLIER RECOMMENDATIONS ON PHYSICAL SECURITY IN RECENT
VIENNA MEETING. NEW RECOMMENDATIONS CONTAINED
GRADUATED MEASURES AND STRESSED TRANSPORT PHASE.
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PAGE 02 GENEVA 03288 02 OF 02 071728Z

EKLUND FORESAW POSSIBLE ROLE FOR AGENCY OF VERIFYING
PHYSICAL SECURITY MEASURES. HE NOTED ACHIEVEMENT
OF NUCLEAR EXPORTERS COMMITTEE TRIGGER LIST, BUT
SAW NEED FOR REQUIREMENT BY MAJOR SUPPLIERS THAT
ENTIRE NUCLEAR FUEL CYCLE OF RECIPIENTS BE SUBJECT TO
SAFEGUARDS. AGENCY WAS PREPARED TO RENDER ITS
SERVICES TO NUCLEAR FREE ZONES.

9. ON ARTICLE IV, EKLUND AGAIN STRESSED DESIRABILITY
OF REGIONAL UNCLEAR CENTERS, AND NOTED EXPANSION
OF AGENCY'S TECHNICAL ASSISTANCE PROGRAM SINCE 1970.
HE SAID THAT IF PREFERENTIAL TREATMENT TO BE MEANINGFUL,
SHOULD BE IN REALM OF CONCESSIONARY FINANCING TO
HELP MEET CAPITAL COST OF NUCLEAR PLANTS. ON ARTICLE
V, EKLUND NOTED PNE'S HAD NOT LIVED UP TO EXPECTATIONS
AND STILL IN DEVELOPMENT STAGE. AGENCY HAD RECEIVED
SOME INQUIRIES BUT NOT REQUESTS FOR PNE SERVICES.
EKLUND EMPHASIZED NEED TO ASSESS NUMEROUS PROBLEMS
ASSOCIATED WITH PNE'S AND NOTED STEPS TAKEN BY IAEA
TO ENSURE ANY BENEFITS WOULD BE AVAILABLE. IN
CLOSING, EKLUND STATED THAT CONCLUSION OF CTB MOST
IMPORTANT SINGLE SACTION TOWARD CURBING HORIZONTAL AND
VERTICAL PROLIFERATION.

10. HYVARINEN (FINLAND) MADE GENERALLY NON-CONTROVERSIAL

STATEMENT IN SUPPORT OF NPT, INDICATING IT "HAS NOT PERFORMED ALL THAT BADLY". MOST SIGNIFICANT POINTS WERE: (A) CTB AND WOULD BE MOST EFFECTIVE MEASURE TO STRENGTHEN NON-PROLIFERATION; (B) NFZ'S COULD BE VALUABLE COMPLEMENT TO NPT; (C) REVCON SHOULD SEEK TO RECTIFY DISCRIMINATION EMBODIED IN ARTICLE III; (E) REVCON SHOULD CONSIDER PHYSICAL SECURITY AND NUCLEAR WASTE PROBLEMS; (F) THERE SHOULD BE INTENSIFICATION OF PEACEFUL USES COOPERATION WITH NPT PARTIES; (G) REVCON SHOULD SEE THAT ARRANGEMENTS ARE MADE FOR NEGOTIATIONS OF AGREEMENT OR AGREEMENTS ENVISAGED IN ARTICLE V AS SOON AS POSSIBLE AFTER REVCON, RECOGNIZING AT SAME TIME THAT HOPES FOR PNE'S OF 1960'S MAY HAVE PROVED ILLUSORY.

11. IN UPBEAT SPEECH, ENNALS (UK) CALLED LIMITED OFFICIAL USE

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PAGE 03 GENEVA 03288 02 OF 02 071728Z

PROLIFERATION OF NUCLEAR EXPLOSIVE DEVICES MOST IMPORTANT SINGLE PROBLEM FACING INTERNATIONAL COMMUNITY TODAY. HE SAID NPT MAY NOT BE PERFECT, BUT IT IS BEST TREATY WE HAVE, AND NO ONE SHOULD UNDERESTIMATE ITS ACHIEVEMENTS OR DO ANYTHING TO WEAKEN IT.

12. PRINCIPAL POINTS MADE BY ENNALS WERE THAT: (A) IDEAL SAFEGUARDS SYSTEM WOULD COVER FULL FUEL CYCLE, PERMIT ONLY PEACEFUL NON-EXPLOSIVE USES, AND COVER RETRANSFERS; (B) UK WILL ANNOUNCE AT IAEA GENERAL CONFERENCE ADDITIONAL VOLUNTARY CONTRIBUTION ALLOCATED SOLELY TO NPT PARTIES; (C) SPECIAL ADVISORY BODY ON PNES SHOULD BE ESTABLISHED BY IAEA BOARD (I.E., STANDING UK PNE COMMITTEE PROPOSAL); (D) SEARCH FOR CTB SHOULD BE FIRST PRIORITY OF CCD; (E) SLOWING OF ARMS RACE REQUIRES NON-NUCLEAR AS WELL AS NUCLEAR ARMS CONTROL AND BURDEN OF DEFENSE EXPENDITURES IN SOME NNWSS HAS INCREASED MORE THAN IN SOME NWS; (F) UK SUPPORTS NFZS (BASED ON FOUR CRITERIA OUTLINED PREVIOUSLY) AND IS WILLING TO CONSIDER NEGATIVE ASSURANCES IN CONTEXT OF NFZ.

13. HAMILTON (SWEDEN) SAID CONCRETE MEASURES WERE NECESSARY TO STRENGTHEN NPT. HE SAID SWEDEN DID NOT FAVOR PROPOSALS TO AMEND TREATY, BUT BELIEVED CONFERENCE SHOULD OUTLINE BROAD RECOMMENDATIONS FOR FUTURE ACTIONS. RE ARTICLE VI, HAMILTON SAID CONTINUED LACK OF PROGRESS WOULD PROVIDE NON-PARTIES WITH EXCELLENT ARGUMENT FOR NOT ADHERING TO TREATY. HE THEREFORE MAINTAINED THAT NWS PARTIES TO NPT SHOULD PLACE ON RECORD IN FINAL DOCUMENT OF CONFERENCE A PRECISE TIME-TABLE FOR NEGOTIATIONS ON REDUCTIONS OF THEIR

NUCLEAR FORCES. HE SUPPORTED CALL FOR SECOND
REVCON IN 1980. HE DID NOT REGARD SECURITY COUNCIL
RES 255 AS A REALISTIC ANSWER TO REQUESTS FOR
SECURITY GUARANTEES, AND CALLED INSTEAD FOR COMMITMENTS
BY NWS NOT TO USE OR THREATEN TO USE NUCLEAR
WEAPONS AGAINST NNWS PARTY TO NP5. WHILE SUCH A
PLEDGE WOULD BE SUITABLE FOR MOST STATES, SWEDEN
WAS AWARE THAT NNWS MEMBERS OF ALLIANCES MIGHT
REQUIRE ANOTHER TYPE OF COMMITMENT.
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PAGE 04 GENEVA 03288 02 OF 02 071728Z

14. RE ARTICLE III, HAMILTON SAID MAJOR NUCLEAR
EXPORTERS HAVE SPECIAL RESPONSIBILITY TO ESTABLISH
AND ENFORCE CONDITIONS REGARDING SAFEGUARDS AND
REDUCED ACCESS TO FISSILE MATERIAL IN ORDER TO
PREVENT PROLIFERATION OF NUCLEAR EXPLOSIVE TECHNOLOGY.
HE SAID MORE STRINGENT MEASURES IN THIS AREA WERE
HIGHLY DESIRABLE, BUT NOTED THAT ALL EXPORTING
COUNTRIES MUST PURSUE SAME POLICIES IF SUCH
MEASURES ARE TO SUCCEED. IN LONG RUN, CREDIBLE
NON-PROLIFERATION REGIME REQUIRED THAT NON-PARTIES
NOT BE SUBJECT TO LESS STRINGENT SAFEGUARDS THAN
PARTIES, AND THEREFORE HE WISHED TO EXPLORE
POSSIBILITY OF CONFERENCE RECOMMENDATION TO ALL
COUNTRIES CONCERNED TO INITIATE NEGOTIATIONS TOWARD
THIS OBJECTIVE.

15. HAMILTON SAID THAT VALUE OF PNES WAS OVERRATED
AT TIME OF NPT NEGOTIATIONS; THEY HAVE NOT LIVED
UP TO EARLY PROMISE; AND IAEA REPORT TO CONFERENCE
SHOWS "THERE HAS INDEED BEEN ON GREAT RUS TO
ACQUIRE PNE SERVICES". HE INDICATED THAT, BECAUSE
OF PROLIFERATION IMPLICATIONS OF PNES, IT IS
NECESSARY TO ENTER INTO A DIALOGUE WITH NON-
PARTIES ON THIS MATTER. THEREFORE, SWEDEN WAS
RELYING ON FORTHCOMING UNGA TO TAKE UP ENTIRE
PROBLEM. "IT IS ONLY IN THAT FORUM, WITH ALL THE
INTERESTED PARTIES PRESENT, THAT WE COULD HOPE TO
LAY THE BASIS FOR A TRULY INTERNATIONAL REGIME FOR
PNES, SHOULD SUCH EXPLOSIONS REALLY PROVE TO BE
DESIRABLE."

16. ON OTHER MATTERS, HAMILTON HELD THAT: (1) AN
INTERNATIONAL CONVENTION ESTABLISHING MINIMUM
PHYSICAL SECURITY STANDARDS WAS URGENTLY REQUIRED,
(2) FURTHER STUDY OF IDEA OF ESTABLISHING REGIONAL
REPROCESSING AND FUEL FABRICATING PLANS SHOULD BE
INITIATED WITHIN IAEA ON PRIORITY BASIS, AND (3)
SYSTEM OF INTERNATIONAL MANAGEMENT OF FISSILE

MATERIAL HAD TO BE ESTABLISHED.

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PAGE 05 GENEVA 03288 02 OF 02 071728Z

17. IN LOW KEY ADDRESS, MOERSCH (FRG) NOTED FRG HAD JUST JOINED TREATY AFTER ABIDING BY ITS PROVISIONS FOR FIVE YEARS AS A A SIGNATORY. AS SAID NPT USEFUL DESPITE CERTAIN DEFICIENCIES. MAIN PROBLEM WAS THAT ONE-QUARTER OF WORLD'S COUNTRIES WERE NOT YET PARTIES. MOERSCH EXPRESSED FRG WILLINGNESS TO SHARE NUCLEAR TECHNOLOGY WITH COUNTRIES ACCEPTING NECESSARY IAEA SAFEGUARDS. ADDRESSING NWS, MOERSCH SAID IMBALANCE OF CONTRACTUAL OBLIGATIONS IN NPT COULD BE MITIGATED IF ALL NWS FOLLOWED US-UK EXAMPLE AND SUBJECTED CIVILIAN NUCLEAR ACTIVITIES TO IAEA SAFEGUARDS. HE ACKNOWLEDGED THAT LACK OF CLARITY STILL EXISTED AS TO ECONOMIC BENEFITS AND APPLICABILITY OF PNES BUT SAID THIS SHOULD NOT DELAY "ELABORATION OF PROCEDURES ENVISAGED IN ARTICLE V." RE ARTICLE VI, FRG WOULD LIKE TO SEE TTB COME INTO EFFECT AND PROVIDE IMPETUS FOR A CTB, AND HOPED VLADIVOSTOK ACCORD WOULD LEAD TO AGREEMENT OPENING WAY FOR REDUCTION OF OFFENSIVE STRATEGIC ARMS. MOERSCH SUPPORTED NFZ'S IN PRINCIPLE, BUT SAID THEY SHOULD NOT HAMPER OR UNDERMINE WORLDWIDE NPT SYSTEM.

1. VEJVODA (CZECHOSLOVAKIA) GENERALLY REITERATED POSITIONS TAKEN BY MOROKHOV, STRESSING FAVORABLE RECORD OF NPT IMPLEMENTATION BY NWS AND NNWS, AND DESCRIBING NPT AS "NORM OF INTERNATIONAL LAW" WHICH "MUST BE TAKEN INTO ACCOUNT" BY PARTIES AND NON-PARTIES ALIKE.

19. BONELLI (FOREIGN MINISTER OF SAN MARINO) CONCLUDED SESSION DESCRIBING SAN MARINO ACCESSION TO NPT AS "MORAL AND SYMBOLIC ACT". ABRAMS

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Message Attributes

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